

ASSESSING AND RESPONDING TO CHILD NEGLECT

A TOOLKIT FOR THE CHILDREN'S WORKFORCE

REVISED JANUARY 2019 FOLLOWING THE RE-LAUNCH OF THE REVISED 'SSCP MULTI AGENCY GUIDE TO OUR THRESHOLDS OF NEED'
IN NOVEMBER 2018 AND THE PUBLICATION OF
'WORKING TOGETHER TO SAFEGUARD CHILDREN' IN JULY 2018

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Section One

1 Introduction – what is Neglect?

1.1 Working Together to Safeguard Children 2018¹, the statutory framework that defines co-operation between agencies working with children, young people and their families, has redefined neglect as a form of abuse equal in severity to other types and states that:

'Whatever the form or abuse or neglect, practitioners should put the needs of children first when determining what action to take.'

It defines neglect as:

'The persistent failure to meet a child's basic physical and/or psychological needs, likely to result in the serious impairment of the child's health or development.

Neglect may occur during pregnancy as a result of maternal substance abuse. Once a child is born, neglect may involve a parent or carer failing to:

- provide adequate food, clothing and shelter (including exclusion from home or abandonment);
- protect a child from physical and emotional harm or danger;
- ensure adequate supervision (including the use of inadequate caregivers);

or

• ensure access to appropriate medical care or treatment.

It may also include neglect of, or unresponsiveness to, a child's basic emotional needs.'

- 1.2 Contributing factors can include: parental mental ill-health, parental substance misuse, domestic abuse, poor parental functioning (including a failure to nurture and/or provide stimulation), parental learning disabilities, inadequate housing, poverty or debt and a range of associated vulnerabilities.
- 1.3 A child who is neglected often suffers from other abuse as well. Neglect is dangerous and can cause serious, long-term damage up to and including death.

¹ Working Together to Safeguard Children – Department for Education July 2018

1.4 Working Together goes on to state that ultimately:

'The Local Authority should act decisively to protect the child from abuse and neglect including initiating care proceedings where existing interventions are insufficient.'

1.5 This toolkit has been produced in recognition of the difficulties experienced by the children's workforce in assessing and working with neglect at all levels of the Continuum of Need and should be used in conjunction with the Early Help Assessment and the Child in Need Assessment to inform subsequent interventions.

2 Why do Parents Neglect their children?

- 2.1 A number of factors have been suggested which explain why some parents neglect their children. Many neglectful parents have learning disabilities or childhood histories of parental death, separation or divorce, frequent moves of address, lack of structure and supervision.
- 2.2 Parental problems such as mental illness, substance misuse, domestic abuse and learning disabilities are all known to increase the likelihood of children experiencing emotional abuse and neglect, particularly when they appear in combination.²

2.3 Fundamental Factors

Lack of parenting capacity
Deep-seated attitudinal/behavioural/
psychological problems
Long-term health issues including mental
III-health
Entrenched problematical drug/
alcohol use
Long-term abusive or controlling
Relationships/domestic abuse

Circumstantial Factors

Poverty and/or debt
Particular relationships
Lack of skills/knowledge
Temporary illness
Lack of support
Environmental factors
Exploitation

2.4 It is increasingly recognised that neglect is damaging for children, especially in terms of psychological damage. The presence of one or more elements of the 'toxic trio' (parental mental ill-health, parental substance misuse, domestic abuse) in a family can lead to a deterioration in parenting capacity. For example

² <u>Davies C. and Ward H. Editors (2012) Safeguarding Children Across Services: Messages from Research London: Jessica Kingsley Publishers</u>

- post natal depression can lead to a parent becoming unresponsive to all of their children's physical and emotional needs.
- 2.5 In the case of domestic abuse, the non-abusing parent may struggle around parenting capacity as a result of the level of abuse and coercive control being exercised. It is important to keep the lived experience of the child(ren) at the centre of all assessments but to acknowledge that, where parents are themselves the victims of abuse, addressing this abuse and accessing appropriate help for the parent could in itself improve outcomes for the child(ren).
- 2.6 In addition, the inclusion in the family unit of one or more parents with a learning difficulty or disability (LDD) can result in reduced parenting capacity.
- 2.7 Where one or more elements of the 'toxic trio' is present in a family or one or more of the parents has a recognised Learning Difficulty or Disability, professionals may use the term 'compromised parenting.'
- 2.8 This Child Neglect Toolkit considers a range of types of neglect, the signs and indicators associated with these, the effects of these and the implications for intervention. It is not designed to provide 'the answer' to child neglect, but aims to provide the children's workforce with an evidence base to acknowledge neglect and to elicit a response tailored to the issues presented in each individual family.

Types of Neglect (detailed characteristics can be found from Page 9)

Type of Neglect	Typical Characteristics
Emotional neglect	Commission and omission
	'Closure' and 'flight': families avoid contact, ignore advice, miss
	appointments, are negative towards professionals, make their
	children unavailable
	However, they may seek help with a child who needs to be 'cured' Intervention is often delayed
	Associated with avoidant/defended patterns of attachment and
	frequent moves
	Where domestic abuse is a factor, this may be masked by the
	symptoms of emotional neglect and the abused parent may present
	as parentally ineffective or disinterested
Disorganised neglect	Classic 'problem families' or 'Troubled Families'
	Thick case files
	Can annoy and frustrate but endear and amuse
	Compliance can be feigned
	Family and living conditions often in chaos and disruption; poor
	school attendance or punctuality
	Reasoning minimised, emotions are dominant
	Feelings drive behaviour and social interaction

	Worker may feel the agenda is manipulated by the family's
	immediate needs
	Domestic abuse may be masked by this apparent disorganisation;
	the abuser manipulates the professional away from the root cause
	of the neglect
Depressed or passive	Classic neglect
neglect	Material and emotional poverty
	Homes and children dirty and smelly
	Urine soaked mattresses, dog faeces, filthy plates, rags at the
	windows
	A sense of hopelessness and despair (can be reflected in workers)
Severe deprivation	Parents with serious issues of depression, learning disabilities, drug
-	addiction, alcohol misuse
	Where domestic abuse is a factor, substances are misused as a
	coping mechanism; victim 'blamed' by the perpetrator
	Care system at its worst – multiple placements
	Attachment disorders
	Children left in cot or 'serial caregiving'
	Imprisonment in own home
	Basic needs (food, drink, safety) ignored
	Combination of severe neglect and absence of selective attachment:
	child is essentially alone

4 What is the Child Neglect Toolkit?

- 4.1 The Child Neglect Toolkit is designed to assist the identification and assessment of children and young people who are at risk of or who are suffering from neglect. It is intended to help you reflect upon a child's or young person's circumstances, to put into context any concerns you may have and to identify risks, strengths and protective factors in a child or young person's life.
- 4.2 The Child Neglect Toolkit can be used to inform decision-making, assessments and plans. It can also be used to support individual or group supervision with your manager or peers. The Toolkit can be used with families, but it does not replace the Early Help Assessment or Child in Need Assessment; it should be used alongside these and supplement them. It should also be used alongside our agreed SSCB Guide to Our Thresholds of Need.

5 Who is the Child Neglect Toolkit for?

5.1 The Child Neglect Toolkit is designed for use by any practitioner working with children, young people and vulnerable young adults (such as young parents and young people covered by the SEND Code of Practice).

6 How to use the Child Neglect Toolkit

- 6.1 The Toolkit should be used to gather information about the circumstances of a child or young person.
- 6.2 Where children are parenting children (teenage or vulnerable young parents) the Toolkit should be used to assess both the circumstances of the child and of the young parent if they are dependent upon other adults for their care, ie living at home or with family members.
- 6.3 The gradings in the Toolkit align with the Sunderland Levels of Need Threshold Continuum Model 2018 (see page 41 for summary) and will in themselves suggest an appropriate level of response. However, the whole picture for a family needs to be taken into account before deciding upon the level or type of intervention. In most circumstances this will be based on a 'best fit' professional judgement using all aspects of the Toolkit and other assessments such as the Early Help Assessment or the Child in Need Assessment.

Suggested levels of response and intervention can be found directly after the Toolkit.

Caution – if *any aspect* of the family's circumstances has been assessed as Level 4 (Section 47 Children Act 1989 - high risk of harm, statutory response required) this must be discussed immediately with your line-manager or designated safeguarding lead and consideration must be given to making a referral to the Integrated Contact and Referral Team (ICRT) using this form.

Section Two

Child Neglect Toolkit

When undertaking any assessment it is important to be aware of and take into account the individual child's specific needs arising from any learning or physical disability and ethnicity. However, there should be no 'cultural' or 'religious' reasons for accepting differences in standards of care.

			Level on Continuum of Need Threshold Guidance					
Emotional Neglect	Area of Concern	Level 0 No Concerns Universal Services Can Meet Need, or Single-Agency Response required (Child-focused care- giving)	Level 1 Multi-Agency Targeted Response required. Early Help led by Universal Services. (Child-focused care- giving but identified unmet need)	Level 2 Child's Health or Development Impaired Multi-Agency Early Help Service Response required (Adult-focused caregiving)	Level 3 Needs not met Statutory Response may be Needed (Child's needs are secondary to adult's)	Level 4 High risk of harm Statutory Response Needed (Child's needs are not considered)		
Commission and				Indicators of Emotional Neglect				
omission. 'Closure' and 'flight': families avoid contact, ignore advice, miss appointments, are negative towards professionals, make their children unavailable. However, they may seek help with	Child's learning and Development 0 – 2 years	High quality, age appropriate stimulation, parent/carer talks to the child, is tactile, makes good eye contact, good access to educational and stimulating toys	Adequate and age appropriate stimulation, child has access to educational and stimulating toys, parents make some eye contact and stimulate speech	Not adequate or appropriate, baby or toddler left alone while adult pursues own interests, limited interaction between adult and child, variable access to toys i.e. toys out of reach	Baby left alone, lack of stimulation unless the child demands attention. Toddler left to own devices whilst adult pursues their own interests. Lack of responsiveness to attempts made by younger children to gain attention.	Child's mobility restricted e.g. confined to pram, stroller or chair, adult is irritated by any demands made, no stimulation, no conversation with child or limited eye contact made.		

م م ما ما با اما اما اما اما اما اما اما		Davient/series	Child no sistens d!tls	Danali, an information	Not possesing fue	Non angaganant is at
a child who needs	requirement Early Years I aged 2 have	Parent/carer	Child registered with	Rarely or infrequently	Not accessing free	Non-engagement, not
to be 'cured'	irem Year I 2 h	accessing entitlement	provision and parents	access Early Years	provision or services	wanting to be
Intervention is	equi arly '	to Early Years'	are aware of what is	provision.	provided through	"visible" to
often delayed.	NB there is no statutory requirement for parents to access Early Years Provision some children aged 2 have entitlement	provision including	available but don't		children's centre and	professionals and a
Associated with	statutory to access l e childrer ntitlement	children's centre	always access		not understanding	lack of insight in
avoidant/defended	o statutory is to access Emechildren entitlement	services e.g. parents	services.		the benefit for the	terms the impact for
patterns of	s no ents son e	group, mother and			child to attend.	the child e.g. social
attachment and	ere i pare ion	toddler groups,				and emotional
frequent moves.	NB there is no for parents : Provision som eı	funded early				development.
Where domestic	NI Pr	education.				
abuse is a factor,		Good quality,	Sufficient and	Variable levels of	Stimulation and levels	Extremely poor
this may be		interactive	satisfactory	stimulation and	of interaction	stimulation and
masked by the	bus	stimulation, talking,	stimulation, less	interaction with the	deficient. Child is not	where there is
symptoms of	s learning and relopment – 4 years	playing and reading	evidence of playing or	child, may respond	sufficiently	interaction it is
emotional neglect	a's learning Development 3 – 4 years	to the child,	reading with the	for short periods but	stimulated, growing	negative, aggressive
and the abused	ear opi t ye	developing the child's	child, growing	the adult grows tired	concerns re speech	and dismissive.
parent may present	s l vel – 4	vocabulary and	dependency on visual	and puts the TV on to	and language	
as parentally	a De	initiating discussion	stimulation rather	occupy the child, or	development, lack of	
ineffective or	Child' De	and conversation.	than interaction	sits child in front of a	interaction with	
disinterested.	O		between child and	tablet device.	children of a similar	
			adult.		age.	
		Talks about the child	Talks fondly about	Agrees with other	Indifferent if child	If the child is praised
		with delight and	the child when asked.	people's praise of the	praised by others and	by someone else,
		praise without	Generous praise and	child, low key praise	to child's	their successes are
	Approval (All Ages)	prompting. Generous	emotional reward,	and unenthusiastic	achievements which	rejected,
	ro, Age	emotional and	less material reward.	emotional reward.	are only quietly	achievements not
	Approval (All Ages)	material rewards for	1033 material reward.	Ciliotional Tewara.	acknowledged.	acknowledged,
	4 3	achievement.			acknowledged.	reprimand or ridicule
		acmevement.				is the only reward if
						•
						at all.

Disapproval (All Ages)	Mild and consistent verbal disapproval if any set limit is crossed.	Consistent terse verbal. Mild physical sanctions and other mild sanctions if any set limits are crossed.	Inconsistent boundaries or methods, terse, shouts or ignores for own convenience. Mild physical and moderate other sanctions.	Inconsistent. Shouts, harsh verbal or moderate physical or severe other sanctions.	Terrorised, ridiculed, severe physical or cruel sanctions. Child drawn into domestic abuse of one parent by the other; child used as pawn in domestic abuse (harmed or threatened with harm to effect compliance).
Acceptance (All Ages)	Unconditional, always warm and supportive even if child is failing.	Unconditional, even if temporarily upset by child's behaviour, always warm and supportive.	Annoyance at child's failure and demands less tolerated.	Unsupportive or rejecting if the child is failing or if their behavioural demands are high.	Indifferent if child is achieving and rejects or denigrates if the child makes mistakes or fails.
Winessing or hearing domestic abuse	No recorded or reported incidents.	No recorded incidents, but parental behaviour towards each other may be inappropriate causing child distress.	Some recordedor reported incidents impacting upon child's well-being, health, school attendance etc	Frequent or repeated incidents of domestic abuse, numerous CCNs or reports through Operation Encompass impacting adversely on child.	Incidents such that protective action is required (eg refuge). Child is emotionally and/or physically harmed by the DA.

Т		T .	Т	Ι ,		
		Parent/carer	Understands the	Parent/carer not	Parent/carer is	Insensitive or
	v	anticipates or picks	child's verbal and	sensitive or	insensitive to the	aggressive response
	σ	up very subtle signals	non-verbal	responsive to the	needs of the child	to sustained or
	Ē	and responses or	communication and	child's verbal or non-	and only responds	intense signals unless
	e c As	even anticipates the	mostly responds to	verbal	when the child	the child has had a
	Sensitivity and responsiveness to the child' emotional and physical needs (All Ages)	needs of the child –	and meets the needs	communication until	provides repeated,	physical or serious
	함드	signals can be verbal	of the child except	the child cries or	prolonged or intense	mishap. Even then
	ess sica)	and non-verbal and	when undertaking	shows distress. The	signals of distress.	their response can
	en hys (es)	the response is	essential chores.	parent or carers	The response to the	be harsh, dismissive,
	siv d p Ag	complimentary to the	Parent/carer is able	response is	child can be brisk, flat	punitive without
	ponsivene and phys (All Ages)	emotional and	to respond in a warm	dependent on how	or functional i.e.	warmth, care or
	esp Jal	physical needs of the	and reassuring way to	they are feeling i.e. if	physical care as	sensitivity to the
	io d	child, warm, caring	the child.	they are in a good	opposed to an	needs of the child,
	ar Join	and loving.		mood. Treats are	emotional, nurturing	even blaming the
	e jŧ			lacking.	response e.g.	child for being
	įį				annoyed and	distressed e.g.
	ens				frustrated by the	whingey, clingy, cry
	Ŋ				child demanding	baby etc.
					attention.	·
		Good communication	Positive	Child mostly initiates	Interaction with	Child appears
	ee	between	communication	interaction with the	parent/carer mainly	resigned to their
	ţ	parent/carer and	between	adult, response	initiated by the child,	needs not being met
	- pe	child which is age	parent/carer and	negative if the child's	seldom the carer.	or apprehensive to
	ion are	appropriate,	child, even if child is	behaviour is defiant,	Parent/carer mainly	make approaches,
	act or c s)	frequent, pleasurable	defiant, evidence of	adult passively	engaging on a	parent/carer adverse
	nd intera parent or (All Ages)	and both acquire	mutual enjoyment.	participates but some	physical rather than	to overtures from
	in Irei	mutual enjoyment.	, ,	enjoyment from the	emotional level, child	child, child plays on
	ship and interaction k child, parent or carer (All Ages)	' '		interaction.	tries to derive	their own, detached
	ë bi				comfort or attention	and away from adult,
	ર્યું પ				e.g. attempts to sit on	selective engagement
	Ē				knees, tries to show a	by the adult.
	Relationship and interaction between child, parent or carer (All Ages)				toy.	,
	ž				,	
Ll		l	l .	l .		l .

Impact of Emotional Neglect Levels 2, 3 and 4	Analysis of assessment of Emotional Neglect
When attachment behaviour rejected:	Are there any identified elements of Emotional Neglect at Level 4
Child learns that caregiver's physical and emotional availability is reduced when	(High Risk of Harm)?
emotional demands are made – so gives up;	
Caregiver most available when child is showing positive affect, being self-	If yes – discuss immediately with your designated safeguarding lead
sufficient, undemanding and compliant;	and consider a referral into ICRT
Reverse roles, "false brightness" to care for/ reassure parent.	
Frightened, unhappy, anxious, low self esteem	Does the majority of identified need sit within Level 3 (Child's needs
Withdrawn, isolated, fear intimacy and dependence	are secondary to adult's)?
Precocious, 'streetwise', self-reliant	
May show compliance to dominant caregivers but anger and aggression in	If yes – discuss with your designated safeguarding lead and consider a
situations where they feel more dominant.	referral into ICRT. Child in Need Assessment may be appropriate.
May learn that power and aggression are how relationships work and to get your	Consider alongside the rest of the assessment – minimum response
needs met	should be an Early Help Plan and Team Around the Family
Behaviour increasingly anti-social and oppositional	Does the majority of identified need sit within Level 2 (Adult-focused
Brain development affected: difficulties in processing and regulating emotional	care-giving)?
arousal; developmental milestones missed; developmental delay apparent	
	If yes – consider alongside the rest of the assessment – it is likely that
	a request for Early Help should be made to the Early Help Service and
	a Team Around the Family set up

			Level on Contir	nuum of Need Thre	shold Guidance	
Disorganised Neglect	Area of Concern	Level 0 No Concerns Universal Services Can Meet Need, or Single-Agency Response required	Level 1 Multi-Agency Targeted Response required. Early Help led by Universal Services.	Level 2 Child's Health or Development Impaired Multi-Agency Early Help Service	Level 3 Needs not met Statutory Response may be Needed (Child's needs are secondary to adult's)	Level 4 High risk of harm Statutory Response Needed (Child's needs are not considered)
		(Child-focused care- giving)	(Child-focused care- giving but identified unmet need)	Response required (Adult-focused care- giving)		Í
Classic 'problem families' or 'Troubled Families'. Thick case files. Can annoy and frustrate but	Attention to health matters	Visits in addition to the standard checks. Up to date with immunisation unless genuine reservations.	Up to date with scheduled visits and immunisation unless exceptional or practical problems.	Omissions for reasons of the adult's personal convenience, but takes up if persuaded.	Omissions because of carelessness. Accept service if provided at home.	Clear disregard of child's welfare. Frustrates home visits.
endear and amuse. Compliance can be feigned. Family and living conditions often in chaos and disruption. Reasoning minimised,	Preparation and organisation of mealtimes	Established routine, regular family meals together, sat at table (if available) and clear expectations re manners.	Satisfactory meals prepared, well organised, often seated at appropriate times.	Poorly organised, irregular timing and a focus on the adult's needs and not on the child.	Often no preparation. If there is, then child's need or taste not accommodated.	Chaotic, children and adults eat when and what they can, child lives on snacks, cereals or takeaways, overall a lack of visible food or access to food.
emotions are dominant. Feelings drive behaviour and social interaction.	Quality of meals	Aware and thinks ahead, provides excellent quality food and drink, balanced diet – accessible at all times.	Manages to provide reasonable quality food and drink.	Provision of reasonable quality food but inconsistent through lack of awareness or effort.	Food is poor quality because of a lack of prioritisation or of reasonable quality only if parent is prompted or advised.	Parent/carer is not being honest about the diet they provide to their child/ren leading to an inadequate diet.

Worker may feel	Ē	Ample	Adequate	Adequate to Variable	Variable to Low	Inadequate
the agenda is	nutrition					
manipulated by the	utr					
family's immediate						
needs.	o					
Domestic abuse	tity					
may be masked by	quantity					
this apparent	nb					
disorganisation;	and					
the abuser						
manipulates the	ali					
professional away	ф					
from the root	rall					
cause of the	Overall quality					
neglect.	0					

	T		Ι	1	T
	Attends school or	Attends school or	Concerns noted may	All the issues	All the issues in 2 and
	nursery and	nursery, child	include low level	identified in 2 with	3 with additional
	participates fully,	participates well and	attendance and	additional concerns	concerns relating to:
	parents/carers	parents take an active	punctuality issues,	relating to:	
	engaged and	interest in their	parents/carers not		Parents removing the
	supportive of their	child(ren)'s education	supporting home	Persistent absence	child from school
	child's education e.g.	and support them to	reading etc., child	below 90% and lack	with no satisfactory
sn	home reading,	complete tasks at	collected late at the	of engagement with	explanation or opt to
ld.	supporting their child	home.	end of the day or	school including	Education Otherwise
ars	with homework.		arrangements are ad	minimal or feigned	which is not in the
Ye		Parents provide	hoc, low level	engagement by	best interests of the
t 5	Parents provide	adequate equipment	concern re	parents with	child.
s learning and Development 5 Years plus	adequate equipment	and school uniform.	cleanliness or lack of	preventative services	
ud	and school uniform.		appropriate clothing	e.g. Parent Link	Frequent house
l elc			for the weather.	Workers, Attendance	moves, new partners,
) Jec			Arriving to school	Officers, frequent	risky behaviour, drug
ام			with no breakfast,	changes of schools,	and alcohol misuse,
an			tired and irritable,	inter-agency	excess caring
ii gii			poor quality packed	information re the	responsibilities, Child
arn			lunches and parents	care and welfare of	Sexual Exploitation
l e			not accessing FSM.	the child from a	issues (Please
			Unable to	number of sources,	complete additional
Child,			concentrate.	Police, School Nurse,	CSE assessment tool
5				and others	if these concerns
			Year 5/6 either make		exist)
			their own way home	Child not making	SSCB procedures
			or escort younger	sufficient progress	
			siblings home which	and not reaching	
			can involve crossing	their potential.	
			busy roads.		
			,		

Awareness of safety (All Ages)	Abundant safety features which are age appropriate including secure play areas inside and out i.e. gates and fire guards, baby intercom, medicines and cleaning product	Aware of important safety features and most are in place.	Lack of awareness and essential safety features are not in place. Inappropriate curfews, lack of appropriate supervision with older children.	Dismissive or oblivious to safety risks, no safety features in place, identifiable hazards and child/ren can easily access harmful medicines or cleaning products.	Not bothered about the need to provide a safe environment, failure to accept or act on professional advice, child/ren exposed to exposed wires and sockets, broken windows,
Aw	securely stored.			Children missing not followed up/reported.	drug paraphernalia or accessible medicines. Children frequently missing not followed up/reported.
Basic Care 0 – 4 years	Age appropriate care and handling, back to sleep guidance followed for young babies, constant vigilance as child develops and becomes more mobile, appropriate safety measures in place, secured in pram, buggy or when walking with parent/carer.	Cautious care and handling, if left unattended frequent checks made, effective measures against any imminent danger, appropriate harnesses used in pram or buggy, always in sight if walking with parent, hand held as necessary.	Handling of young child careless, frequently unattended when laid or playing, lack of effective measures to ensure safety of the child e.g. fire guard not in place and child mobile, parent/carer not providing effective supervision.	Handling of young child precarious, left unattended, supervision and care not prioritised, bottle left in mouth, ineffective safety measures in place or not consistently followed e.g. removing hazards, babies not secure in prams, toddlers not secured in buggies, older toddlers left far behind when walking with parent/carer or dragged along with irritation.	Rough, careless and dangerous handling of very young children, child/ren not secured in pram or buggies, left unattended e.g. in the bath, exposure to danger such as hot irons etc., older toddlers left to wander indiscriminately, dragged along by adults with frustration.

	Close supervision indoor and out,	Supervised indoors, no direct supervision	Little supervision in or out of doors,	No supervision, child/ren sustaining	Minor mishaps ignored or the child is
	allowed to play in known safe areas	outdoor if known to be in a safe area,	supervision left to older siblings,	low level injuries due to hazards,	blamed, intervenes casually after major
Basic Care 5 years plus	with supervision, older children allowed increased independence with established boundaries e.g. allotted time to return, children aged 5 – 10 escorted when crossing a busy road, walking closely with parent/carer.	allowed out in in unfamiliar surroundings if thought to be safe, reasonable boundaries and time limits set. 5 – 8 year old allowed to cross road with a 13+ child, 8 – 9 year old allowed to cross alone if they are safe to do so.	parents/carers not always aware of the child's whereabouts, child not playing in close proximity to the home i.e. out of sight, over reliance on being able to contact child via mobile phone, crossing roads with an older child but under 13+, watched by parent/carer, 8 – 9 year olds allowed to cross alone.	parent/carer not taking appropriate action to minimise hazards and prevent further injuries or takes action but fail to pre-empt other potential hazards, parent/carer unconcerned about daytime outings, concerned about late nights where the child is younger than 13, 5 – 7 year olds allowed to cross busy road(s) alone because this is thought to be safe.	mishaps, unconcerned despite knowledge of dangers outside e.g. railway lines, ponds, child playing in unsafe buildings or staying away until late evening, a child aged 7 crosses a busy road(s) alone without any concerns or thought regarding their safety.
e Care	Child left in care of a competent and safe adult.	Child, out of necessity, left with a young person aged 13+ who is	For own benefit leaves child/ren in the care of a young person under 13 who	For own benefit leaves child/ren in the care of a child who is only a few	For own benefit leaves a child alone with a person not known to the
Alternative Care Arrangements		competent and mature, access to additional support available e.g. neighbour or	is not competent and mature, e.g. vulnerable, has a Learning Difficulty and there is no access	years older than the child/ren or a person not known to the child/ren or a person known to be	child/ren or with an unsuitable person. Children frequently missing (risk of CSE) are not followed
		grandparent.	to additional support.	unsuitable.	up/reported.

Sensitivity and responsiveness to the child's emotional and physical needs of the child (All Ages)	Parent/carer anticipates or picks up very subtle signals and responses or even anticipates the needs of the child – signals can be verbal and non-verbal and the response is complimentary to the emotional and physical needs of the child, warm, caring and loving.	Understands the child's verbal and non-verbal communication and mostly responds to and meets the needs of the child except when undertaking essential chores. Parent/carer is able to respond in a warm and reassuring way to the child.	Parent/carer not sensitive or responsive to the child's verbal or nonverbal communication until the child cries or shows distress. The parent or carer's response is dependent on how they are feeling i.e. if they are in a good mood. Treats are lacking.	Parent/carer is insensitive to the needs of the child and only responds when the child provides repeated, prolonged or intense signals of distress.	Insensitive or aggressive response to sustained or intense signals unless the child has had a physical or serious mishap. Even then their response can be harsh, dismissive, punitive without warmth, care or sensitivity to the needs of the child, even blaming the child for being distressed e.g. whingey, clingy, cry baby etc.
Access to sports and Leisure	Well organised outside school hours e.g. swimming, clubs	All affordable support	Not proactive in finding but will use immediate local facilities	Child access through self-effort, parents/carers indifferent	Disinterested even if the child is involved in unsafe/unhealthy activities
Outings for recreational purposes	Frequent visits to child centred places both locally and further away	Regular visits to child centred places e.g. parks and occasionally further away	Child accompanies parent/carer wherever they decide but usually in child friendly places	Child simply accompanies adult locally e.g. shopping or visiting parents/carers friends' houses	No outings for the child, may play in the street but carer goes out locally e.g. pub

Home condition and amenities (see separate section for more detail)	High standards of heating, decor, facilities including washer/drier/fridge etc., furniture and beds etc.	To a good enough standard but some areas may need attention e.g. no carpet on stairs due to lack of finances	Standards of cleanliness need attention, lack of order and generally disorganised, may be prioritising HD TV over washer	House is chaotic, dirty, smelly, no evidence that children have access to toys and appropriate reading material, over reliance on TV, phone and computer for stimulation, lack of heating and appropriate facilities to cook.	Environment is unsuitable and poses a danger for the welfare of the child, no heating, electricity or means of providing warm meals, evidence of alcohol or paraphernalia, animal faeces, unwashed dishes etc., unacceptable standard of hygiene
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Impact of Disorganised Neglect Levels 2, 3 and 4

Families create crises. Anxious and demanding

Infants: fractious, fretful, clinging, hard to soothe

Young children: attention seeking; exaggerated affect; poor confidence and concentration; jealous; show off; go too far

Teens: immature, precocious, impulsive; need to be noticed - leads to trouble at school and in community

Neglectful parents feel angry and helpless: reject the child to grandparents, care or gangs

Analysis of Assessment of Disorganised Neglect

Are there any identified elements of Disorganised Neglect at Level 4 (High Risk of Harm)?

If yes – discuss immediately with your designated safeguarding lead and consider a referral into ICRT

Does the majority of identified need sit within Level 3 (Child's needs are secondary to adult's)?

If yes – discuss with your designated safeguarding lead and consider a referral into ICRT. Child in Need Assessment may be appropriate. Consider alongside the rest of the assessment – minimum response should be an Early Help Plan and Team Around the Family

Does the majority of identified need sit within Level 2 (Adult-focused care-giving)?

If yes – consider alongside the rest of the assessment – it is likely that a request for Early Help should be made to the Early Help Service and a Team Around the Family set up

			Level on Contir	nuum of Need Thre	shold Guidance	
Depressed or Passive Neglect	Area of Concern	Level 0 No Concerns Universal Services Can Meet Need, or Single-Agency Response required (Child-focused care- giving)	Level 1 Multi-Agency Targeted Response required. Early Help led by Universal Services. (Child-focused care- giving but identified unmet need)	Level 2 Child's Health or Development Impaired Multi-Agency Early Help Service Response required (Adult-focused caregiving)	Level 3 Needs not met Statutory Response may be Needed (Child's needs are secondary to adult's)	Level 4 High risk of harm Statutory Response Needed (Child's needs are not considered)
'Classic' neglect. Material and emotional poverty. Homes and children dirty and smelly.	Opinion sought, professional advice followed	Appropriate opinion sought, not only on illness, but also other genuine health matters. All advice followed.	Opinion sought on issues of genuine and immediate concern about child health. Advice followed.	Opinion sought on illness of any severity or frequency.	Help sought when illness becomes moderately severe (delayed).	Help sought when illness becomes critical. Advice not followed
Urine soaked mattresses, dog faeces, filthy plates, rags at the windows. A sense of hopelessness and despair (can be reflected in workers).	Health follow-up	All appointments kept, or re-arranged if there is a problem.	Fails one in two appointments due to doubt about their usefulness or due to pressing practical constraints.	Fails one in two appointments, even if of clear benefit, for reasons of the adult's convenience.	Attend third time after reminder. Contests its usefulness, even if it is of benefit to the child.	Fails a needed follow- up a third time despite reminders. Misleading explanations.
	Disability/ chronic illness (3 months after diagnosis)	Compliance excellent (except where genuine difference of opinion).	Any lack of compliance due to pressing practical reason.	Compliance lacking from time to time for no reason.	Compliance frequently lacking for trivial reasons. Little affection.	Serious failure of compliance. No obvious affection.

		T	T	T	
1	Good hygiene	Regular, almost daily	Irregular routine but	Overall very low level	Untreated nappy
0	routines, ensures	bathing etc., teeth	generally clean.There	of hygiene resulting	rash, removal of
are	children are bathed,	and evidence of	may be issues around	in child(ren)	teeth due to poor
	teeth brushed,	appropriate dental	toilet training and	appearing smelly and	care and lack of
nta	appropriate hair e.g.	and personal	oral hygiene, and	unkempt, persistent	attention by a
De	BME. Developmental	hygiene products e.g.	management of skin	issues around head	dentist, extremely
e and E	stages met e.g. toilet	bubble bath, nappy	e.g. eczema, regular	lice, poor dental	dirty, not toilet
Year	training.	rash cream and	infestations of lice	hygiene or dental	trained, parent
ene 4	3	moisturisers	which are not always	cavities.	cannot remember
Personal Hygiene and Dental Care 4 Years		(especially for BME or	managed effectively.		last time child
		children with eczema)			bathed, no evidence
na		omaren wen eezemaj			of hygiene products
lso					coupled with filthy
Pe					clothing and bedding.
	Age appropriate	Has access to hygiene	Some elements	No access to	Unacceptable level of
and	independence, i.e.	products,	require attention e.g.	appropriate toiletries	hygiene and parents
le se	able to perform tasks	demonstrates	dental care, daily	including if	are unconcerned re
giene Care	with a degree of	growing	washing, washing	appropriate sanitary	the impact this has
	independence, help	independence but	hands after the toilet,	wear, parents do not	for the child.
onal Hygiene Dental Care 5 Years Plus	and supervision	supervised and	limited access to	promote good	
Personal Hygiene Dental Care 5 Years Plus	available if necessary,	helped as required.	appropriate toletries.	standards of hygiene	
ers	hygiene products			or have unrealistic	
d	readily available.			expectations re the	
				child's independence.	

independence with established boundaries e.g. allotted time to return, children aged 5 – 10 escorted when crossing a busy road, walking closely with parent/carer. Independence with established boundaries e.g. allotted time to return, children aged 5 – 10 escorted when crossing a busy road, walking closely with parent/carer. Independence with established boundaries and time limits set. 5 – 8 year old allowed to cross the road with a 13+ child, 8 – 9 year old allowed to cross alone. Independence with established boundaries and time limits set. 5 – 8 year old allowed to cross the road with a 13+ child via mobile phone, crossing roads with an older child but under 13+, watched by parent/carer, 8 – 9 year olds allowed to cross alone. Independence with established boundaries and time limits set. 5 – 8 year old allowed to cross the road with a 13+ child via mobile phone, crossing roads with an older child but under 13+, watched by parent/carer, 8 – 9 year olds allowed to cross alone. Independence with established boundaries and time limits set. 5 – 8 year old allowed to cross the road with a 13+ child via mobile phone, crossing roads with an older child but under 13+, watched by parent/carer, 8 – 9 year olds allowed to cross alone. Independence with easonable boundaries and time limits set. 5 – 8 year old allowed to cross the road with a 13+ child via mobile phone, crossing roads with an older child but under 13+, watched by parent/carer, 8 – 9 year olds allowed to cross busy road(s) alone because this is thought to be		T				
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walking closely with parent/carer. allowed to cross alone if they are safe to do so. crossing a busy road, walking closely with parent/carer. allowed to cross alone. phone, crossing roads with an older child but under 13+, watched by parent/carer, 8 – 9 year olds allowed to cross busy road(s) alone without any concerns or thought regarding their safety. 7 crosses a busy road(s) alone without any concerns or thought regarding their safety.	s v	boundaries e.g.	boundaries and time	home i.e. out of sight,	takes action but fail	playing in unsafe
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parent/carer. alone if they are safe to do so. but under 13+, watched by parent/carer, 8 – 9 year olds allowed to cross alone. but under 13+, watched by parent/carer, 8 – 9 year olds allowed to cross busy road(s) alone because this is thought to be concerned about late nights where the child is younger than 13, 5 – 7 year olds allowed to cross busy road(s) alone because this is thought to be		walking closely with	allowed to cross	with an older child	daytime outings,	road(s) alone without
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road(s) alone because this is thought to be				, ·		
this is thought to be					•	
l cata					safe.	

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_		Parent/carer	Understands the	Parent listless and	Parent/carer is	Insensitive or
) uc		anticipates or picks	child's verbal and	unresponsive to	insensitive to the	aggressive response
emotional		up very subtle signals	non-verbal	children's needs and	needs of the child	to sustained or
		and responses or	communication and	demands, limited	and only responds	intense signals unless
S		even anticipates the	mostly responds to	interaction.	when the child	the child has had a
-	P	needs of the child –	and meets the needs	Lack of pleasure or	provides repeated,	physical or serious
	. 5	signals can be verbal	of the child except	anger in dealings with	prolonged or intense	mishap. Even then
le C	he	and non-verbal and	when undertaking	children.	signals of distress.	their response can
= =	of t	the response is	essential chores.		The response to the	be harsh, dismissive,
1 2	ds (es)	complimentary to the	Parent/carer is able		child can be brisk, flat	punitive without
ess	al needs o	emotional and	to respond in a warm		or functional i.e.	warmth, care or
en	= =	physical needs of the	and reassuring way to		physical care as	sensitivity to the
	sica (child, warm, caring	the child but treats		opposed to an	needs of the child,
l	and physical needs of the child (All Ages)	and loving.	are lacking.		emotional, nurturing	even blaming the
sesk	<u>σ</u>	J	J		response e.g.	child for being
ן ד	an				annoyed and	distressed e.g.
an					frustrated by the	whingey, clingy, cry
ity	1				child demanding	baby etc.
Sensitivity and responsiveness to the child'					attention - no hugs,	,
					warmth, or emotional	
Š					involvement.	
		Dressed	Appropriate clothing	Clothing not always	Do not wear clothes	Grossly inadequate -
9		appropriately for the	for the weather	clean, lack of quantity	appropriate for the	filthy, ill-fitting and
l an		weather, freshly	including footwear,	i.e. only one school	weather, smelly or	child/ren are
Clothing - Fitting, Appearance	_	laundered and age	may be handed down	uniform which has to	musty, may be badly	dangerously exposed
dd ₁	and insulation (All Ages)	appropriate, well	but clean. Child(ren)	last the week,	fitting, possibly	to elements e.g.
99	d insulati (All Ages)	fitting and smart,	have sufficient	footwear limited e.g.	staying in the same	younger children and
ting	nst A	child feels	changes of clothes for	only wears pumps	clothes all day and	extreme weather
	<u> </u>	comfortable and	different settings e.g.	and not waterproof	night, no access to	conditions not having
p0	ā	happy with what they	school and leisure.	shoes, shoes are too	additional clothing or	adequate warm
H		are wearing.	22	big or small, low level	age appropriate	clothing, teenagers
 ot				grubbiness.	clothing and	having no outdoor
0				61 applificas.	footwear.	clothes.
					TOOLWEAT.	CIOTILES.

	Peer/ friend interaction	Facilitated and vetted	Facilitated	Supports if a child is from a family who are friendly with parent/carer	Child finds own friends, no help from parent or carer unless reported to be bullied	Disinterested/ indifferent
Impact of D	epressed/	Passive Neglect Lev	vels 2, 3 and 4	Analysis of Asses	sment of Depresse	d/Passive Neglect
No structure; poor supervision, care and food The younger the child, the more debilitating the effects. Lacks the interaction will parents required for mental and emotional development. Infant: Incurious and unresponsive; moan and whimper but don't cry or laugh At school: isolated, aimless, lacking in concentration, drive, confidence and self-				Are there any identified elements of Depressed/Passive Neglect at Level 4 (High Risk of Harm)? If yes – discuss immediately with your designated safeguarding lead and consider a referral into ICRT		
esteem but do not sh	ow anti-socia	l behaviour		are secondary to adult' If yes – discuss with youreferral into ICRT. Child Consider alongside the	entified need sit within L s)? ur designated safeguardi I in Need Assessment ma rest of the assessment – o Plan and Team Around	ng lead and consider a ly be appropriate. · minimum response
				Does the majority of id care-giving)? If yes – consider alongs	entified need sit within L side the rest of the assess o should be made to the	evel 2 (Adult-focused sment – it is likely that

			Level on Contir	nuum of Need Thre	shold Guidance	
Severe Deprivation	Area of Concern	Level 0 No Concerns Universal Services Can Meet Need, or Single-Agency Response required (Child-focused care- giving)	Level 1 Multi-Agency Targeted Response required. Early Help led by Universal Services. (Child-focused care- giving but identified unmet need)	Level 2 Child's Health or Development Impaired Multi-Agency Early Help Service Response required (Adult-focused caregiving)	Level 3 Needs not met Statutory Response may be Needed (Child's needs are secondary to adult's)	Level 4 High risk of harm Statutory Response Needed (Child's needs are not considered)
Parents with serious issues of depression, learning disabilities, drug addiction. Where domestic abuse is a factor, substances are misused as a coping mechanism; victim	Infants: lac	of Severe Deprivati	on Levels 3 and 4	Analysis of As	Several indicators of different types of neglect (see Impact of Severe Deprivation, below left) ssessment of Severe delements of Severe Deprivation	
'blamed' by perpetrator. Care system at its worst. Children left in cot or 'serial caregiving'. Imprisonment in own home. Deprived of food and drink.	cognitive in and coercive relationship Inhibited: we behaviour a Disinhibited relationship Attachmen	npulsivity, hyperactivity, and developm re behaviour, eating prob	ental delay, aggressive lems, poor smile, autistic type gy, over-friendly; ey. ild is left alone for long	and make a referral int Does the majority of id are secondary to adult' If yes – discuss with you referral into ICRT.	entified need sit within L s)? ur designated safeguardi rest of the assessment –	evel 3 (Child's needs

Hazardous environment. Combination of severe neglect and absence of selective attachment: child is essentially alone. is acutely and chronically activated leading to risk of longterm psychopathology – shut down and dissociate Affected by domestic abuse: evidence suggests that domestic abuse harms infants and pre-school children the most, but the harmful effects are often only noticed during the teenage years. The psychological impact can be as great as the physical impact which can lead to significant trauma. Indicators include:

- Anxiety, restlessness, nightmares or sleep disruptions, eating disorders, headaches or chronic fatigue
- Distraction as well as difficulties with thinking, learning, concentrating or processing information
- Re-living violence through play
- Fear of being alone or difficulty separating from parents
- Physical aggression, inappropriate social responses to others, bullying or peer victimisation or a diminished ability to trust others

There should be no assessment of unmet need at Level 2 if signs and indicators of Severe Deprivation are present. These signs and indicators sit within Levels 3 and 4.

Home Conditions

Home conditions can be an indicator of parenting capacity and poor home conditions can be a symptom of neglect. This element of the Child Neglect Toolkit is designed to support practitioners to identify concerning levels of need related to home conditions.

			Level on Conti	nuum of Need Thre	shold Guidance	
Home	Area of	Level 0	Level 1	Level 2	Level 3	Level 4
Conditions	Concern	No Concerns	Multi-Agency	Child's Health or	Needs not met	High risk of harm
		(All Needs Met)	Targeted Response	Development	Statutory Response	Statutory Response
			required. Early Help	Impaired	may be Needed	Needed
			led by Universal	Multi-Agency Early	(Child's needs are	(Child's needs are
			Services.	Help Service	secondary to adult's)	not considered)
			(Child-focused care-	Response required (Adult-focused care-		
			giving but identified unmet need)	giving)		
		Does not exist	Exists to some extent	Noticeable/has some	Very apparent	Serious impact
	c	DOES HOLEKIST	LAISTS TO SOTTIE EXTERIT	impact	very apparent	Serious irripact
	Smell Eg mouldy/rotten food, urine			ППрасс		
	Kitchen floor dirty, covered in bits, crumbs, rubbish, animal faeces etc	Does not exist	Exists to some extent	Noticeable/has some impact	Very apparent	Serious impact

Floor covering in any other room dirty, covered in bits, crumbs, rubbish, animal faeces	Does not exist	Exists to some extent	Noticeable/has some impact	Very apparent	Serious impact
General decorative order poor eg stained or damaged walls, broken doors or windows	Does not exist	Exists to some extent	Noticeable/has some impact	Very apparent	Serious impact
No or little food in home, cupboards	Does not exist	Exists to some extent	Noticeable/has some impact	Very apparent	Serious impact

Kitchen sink, draining board, work surfaces, cooker, fridge or cupboard doors dirty	Does not exist	Exists to some extent	Noticeable/has some impact	Very apparent	Serious impact
Cooking implements, cutlery or crockery showing ingrained dirt and/or these items remain unwashed until they are needed again	Does not exist	Exists to some extent	Noticeable/has some impact	Very apparent	Serious impact
Toilet, bath or basin broken, dirty or showing ingrained dirt	Does not exist	Exists to some extent	Noticeable/has some impact	Very apparent	Serious impact
Beds, furnishing or furniture broken, dirty, stained or missing	Does not exist	Exists to some extent	Noticeable/has some impact	Very apparent	Serious impact

Parent's or children's clothing unwashed, smelling or hair dirty or matted	Does not exist	Exists to some extent	Noticeable/has some impact	Very apparent	Serious impact
Garden or yard uncared for, strewn with rubbish or containing dangerous items eg broken bottles, prams etc	Does not exist	Exists to some extent	Noticeable/has some impact	Very apparent	Serious impact
No adequate seating/furnishing eg no tables, chairs, beds	Does not exist	Exists to some extent	Noticeable/has some impact	Very apparent	Serious impact

Exposed needles or other drug paraphernalia visible in the house and/or within children's reach		Exists to some extent	Noticeable/has some impact	Very apparent	Serious impact
Rodents or rodent damage to property	Does not exist	Exists to some extent	Noticeable/has some impact	Very apparent	Serious impact
Hazardous environment eg broken electrical sockets, no smoke alarms, lack of safety gates or fire guards	Does not exist	Exists to some extent	Noticeable/has some impact	Very apparent	Serious impact

No basic services (no water in house, no electricity or gas supply, no heating)	Does not exist	Exists to some extent	Noticeable/has some impact	Very apparent	Serious impact
Extreme clutter or hoarding eg bin bags or clothing or toys left everywhere, lack of space to play	Does not exist	Exists to some extent	Noticeable/has some impact	Very apparent	Serious impact

Pets or animal hazards eg number of animals in the house, aggressive or threatening animals Note: research highlights the correlation between animal cruelty and child abuse and animal cruelty and domestic abuse	Does not exist	Exists to some extent	Noticeable/has some impact	Very apparent	Serious impact
Poor physical he Poor mental he Failure to thrive Social isolation a Low self-esteem	as a result of being unk	empt (bullying)	Are there any identifie (Serious Impact)?	f Assessment of Home d elements of poor Hom iately with your designat referral into ICRT	e Conditions at Level 4
Risk of accident Risk of injury by	and injury, from minor animals	to fatal	Apparent)? If yes – discuss with yo making a referral into I appropriate. Consider alongside the	poor home conditions si ur designated safeguardi ICRT. A Child in Need Ass rest of the assessment - an and a Team Around tl	ing lead and consider essment may be - minimum response

Do the majority of poor home conditions sit within Level 2 (Noticeable/Has Some Impact)?
If yes – consider alongside the rest of the assessment – it is likely that a request for Early Help should be made to the Early Help Service and a Team Around the Family set up

Overall Assessment

Use the table below to summarise your assessment:

Type of Neglect			
	'		Tick
Emotional Neglect	The majority of indicators are:	Level 0: No concerns, universal services can meet need, or single agency response required (Child-focused care-giving)	
		Level 1: Multi-Agency Targeted Response required. Early Help led by Universal Services. (Child-focused care-giving but identified unmet need)	
		Level 2: Child's Health or Development Impaired. Multi-Agency Early Help Service Response required. (Adult-focused care-giving)	
		Level 3: Needs not met (Child's needs are secondary to adult's), statutory response may be required	
		Level 4: High risk of harm (Child's needs are not considered), statutory response required	
Disorganised Neglect	The majority of indicators are:	Level 0: No concerns, universal services can meet need, or single agency response required (Child-focused care-giving)	
		Level 1: Multi-Agency Targeted Response required. Early Help led by Universal Services. (Child-focused care-giving but identified unmet need)	
		Level 2: Child's Health or Development Impaired. Multi-Agency Early Help Service Response required. (Adult-focused care-giving)	
		Level 3: Needs not met (Child's needs are secondary to adult's), statutory response may be required	
		Level 4: High risk of harm (Child's needs are not considered), statutory response required	
Depressive or Passive	The majority of indicators are:	Level 0: No concerns, universal services can meet need, or single agency response required (Child-focused care-giving))	
Neglect	marcators are:	Level 1: Multi-Agency Targeted Response required. Early Help led by Universal Services. (Child-focused care-giving but identified unmet need)	
		Level 2: Child's Health or Development Impaired. Multi-Agency Early Help Service Response required. (Adult-focused care-giving)	
		Level 3: Needs not met (Child's needs are secondary to adult's), statutory response may be required	
		Level 4: High risk of harm (Child's needs are not considered), statutory response required	

Severe Deprivation	The majority of indicators are:	There should be no needs identified below Level 3. Signs and indicators of severe deprivation sit within Levels 3 and 4. Level 3: Needs not met (Child's needs are secondary to adult's), statutory response may be required Level 4: High risk of harm (Child's needs are not considered), statutory response required		
Home Conditions	The majority of indicators are:	Level 0: All needs met Level 1: Essential needs met Level 2: Some essential needs met Level 3: Many essential needs unmet		
		Level 4: Most or all essential needs unmet		
Summary		ent suggests an appropriate level of response.		
	However, you	ır response should be supported by dialogue with other professionals and,		
There are indicators which sit within Level 4 High risk of harm / most or all essential needs unmet	This indicates a	e, your designated safeguarding lead. a very high level of risk and harm requiring a statutory response. bur safeguarding lead and make a referral into ICRT. arding lead is not available, do not wait, make the referral.		
There are a significant number of indicators which sit within Level Needs not met / many essential needs unmet	Discuss with you consent of the the child is of a	a moderate to high level of risk and harm that requires further investigation. Your safeguarding lead and consider making a referral into ICRT. You will need the e person with parental responsibility for the child before you make the referral. If an age to make their own decisions, their consent should also be sought. e ICRT for advice on 0191 520 5560.		
The majority of indicators sit within Level 2		a moderate level of risk that requires a multi-agency Early Help Team Around the nimum response.		

Child's health or development	Consider the impact of any Level 3 indicators you have identified, even if only one, and whether
impaired / some essential needs	they suggest a safeguarding risk.
met Compromised parenting may be a factor	Plans at Level 2 should be led by the Early Help Service and the professional with the concern should phone EHAAT for advice on 0191 561 4804. You will need the family's consent to make the request to the Early Help Service and to set up a
The majority of indicators sit within Level 1, but there may be indicators which sit within Level 2	Team Around the Family. If there are a number of low-level concerns it may be that the family would benefit from a coordinated approach and that a Team Around the Family would be beneficial. You can phone EHAAT for advice on 0191 561 4804.
	You will need the family's consent to set up a Team Around the Family. It is unlikely that the Early Help Service would need to be involved at this stage, however the number and potential impact of the identified Level 1 and Level 2 indicators will determine whether the Universal Services can lead the Team or if capacity should be added by the Early Help Service
All indicators sit within Level 0 No concerns / all needs met, or Single Need, single-agency response required	This indicates no risk and no level of neglect. No response to neglect required. You may have identified an issue which can be addressed by a single-agency response. A referral should be made to that agency. You will need the family's consent to make a single-agency referral.

Section Three

Preliminary Assessment of a parent with a potential learning disability

1.	HISTORY	Tick box if present
	Usually a fairly reliable indicator	-
	Self report	
	Attending a special school	
	Special unit in mainstream	
	Needing extra help at school	
	Family/other agencies	
	Information about Special Education	
	Needing lots of help at school	
	Being slow generally	
2.	BACKGROUND INFORMATION	
	Providing vague or naïve information about basic for	acts
	(e.g. not certain which hospital their child was borr	
	how long partner has been around, birth dates of c	
	of schooling child receives)	, . , . ,
3.	LEVEL OF SUPPORT	
	Is evident that another person has a major role pro	viding
	help/advice to the family (e.g. help with filling in fo	_
	shopping, arranging housing, using public transport	
		,
4.	LITERACY	
	Significant problems with writing	
	A reluctance to write in presence of others	
	Writing address, but misspelled, postcode absent	
	Reading words but with limited understanding only	′
	Avoiding reading/writing tasks ("I haven't got my g	asses")
5.	TRAVEL	
J .	Problems travelling on public transport	
	Always comes to appointments with another adult	
	Always comes to appointments with another addit	
6.	APPOINTMENTS	
	Erratic appointment keeping e.g. early, late, wrong day	, odd excuses
7.	FINANCE	
	Problems managing money	
	 trouble giving change for a note 	
	 problems estimating cost 	
	 running out of money quickly on a regular be 	oasis

8.	ROUTINE	
	Being overwhelmed by day to day routine	
	Difficulty in sending child to school with kit needed	
	Difficulty coping with household routine	
	Difficulty prioritizing demands and activities	
9.	STRATEGIES	
	Using lots of explanations/excuses for problems – e.g.	
	"His glasses are at home" or "I lent my thermometer to a friend"	
	·	
10 .	CHILD CARE	
	Difficulties with child care	
	 following a routine 	
	- predicting dangers	
	 seeming to be always telling the child off 	
	- inappropriate feeding	
	- apparent inability to praise child	
	 child appearing to look after parent 	
11.	COGNITIVE FUNCTIONING	
	Significant illness or injury which may have caused a problem with	
	cognitive functioning, i.e. head injury, meningitis, oxygen starvation	
	cognitive ranctioning, i.e. nead injury, meningitis, oxygen starvation	

If several boxes have been ticked, then you should refer to the Adult Disability Team for further Assessment. You should also consider if a <u>referral</u> to the Adult Safeguarding Team is needed.

Sunderland Levels of Need Threshold Continuum Model

GOVERNAN	CE NEED	SERVICE LEVELS	ISSUES	OUTCOMES
Level 4 Court Processes ICPC Children's Social	Child has suffered or is at risk of suffering 'significant harm'. Needs that cannot be met safely at home. Intensive support needed to live safely at home. Young person in custody. (Specialist practitioner/agency response)	All	Children Looked After Child Protection Youth Custody	Permanence Improved outcomes – child kept safely at home
Level 3 Children's Social Early Help Servic (step downs) Level 2 Early Help Servic (relatively small number at this le	(Specialist practitioner/agency response) Circumstances for child/family require specialist whole-ramily support, including intensive parenting support. Complex needs and issues requiring specialist multi-agency	Children's Social Care, specialist, targeted and universal Specialist and targeted	Universal and targeted services alone unable to meet needs	Improved outcomes – child kept safely at home Improved outcomes – CSC referral not needed Improved outcomes – family better able to support selves
Level 1 Early Help Univer (majority of children/families this level) Level 0 No or Earliest Intervention (sm number supporte this level) Universal Provide	Additional needs and issues requiring targeted multi-agency response (universal or co-worked with Early Help Service) Circumstances for child/family require little or no support Additional needs requiring single-agency response No unmet needs Onen access services available to all	Targeted and universal Single-agency targeted Universal including voluntary and community services	Universal services alone unable to meet needs Single piece of work required to meet need No unmet needs	Improved outcomes – family better able to support selves Needs addressed – universal services sufficient going forward Family continues to require minimal support Child/family thrives

PARENTAL AGREEMENT REQUIRED TO WORK AT LEVELS 'ARENT MUST SUPPORT PROVIDED

PREVENTION AND EARLY HELP

INTERVENTION

STATUTORY

0, 1, 2 AND 3

CONSENT TO

REFERRAL